## **Public Document Pack**



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#### CABINET Tuesday, 16th February, 2021

The use of Welsh by participants is welcomed. If you wish to use Welsh please inform us by noon, two working days before the meeting

#### SUPPLEMENTARY PACK

1. FINANCIAL FORECAST FOR THE YEAR ENDED 31ST MARCH 2021 (AS AT 31ST DECEMBER 2020)

To consider a report by County Councillor Aled Davies, Portfolio Holder for Finance and Transport.

(Pages 3 - 34)

#### 2. CAPITAL FORECAST AS AT 31ST DECEMBER 2020

To consider a report by County Councillor Aled Davies, Portfolio Holder for Finance and Transport.

(Pages 35 - 48)



#### CYNGOR SIR POWYS COUNTY COUNCIL.

CABINET EXECUTIVE 15<sup>th</sup> February 2021

**REPORT AUTHOR:** County Councillor Aled Davies

**Portfolio Holder for Finance** 

REPORT TITLE: Financial Forecast for the year ended 31st March 2021

(as at 31st December 2020)

REPORT FOR: Information

#### 1. Purpose

1.1 To provide Cabinet with an updated assessment of the projected year-end financial position, and the ongoing impact the Covid 19 pandemic is having on the Council's revenue budget for 2020/21.

#### 2. Background

- 2.1 The pandemic and the restrictions imposed continue to impact on the delivery of services across the Council, additional costs and loss of income continue to be supported through the Welsh Government Hardship Fund and this together with the corrective action being taken by Budget holders is mitigating the impact on the Council budget in the current year.
- 2.2 The full year projected deficit of £1.15 million reported at the end of the second quarter has reduced to a near balanced position forecast of £0.57 million at year end (excluding Delegated Schools and Housing Revenue Account (HRA).
- 2.3 Appendix A provides a breakdown of the financial position for each service, broken down into categories covering cost pressures, cost underspends, service reductions and loss of income.

#### 3. Revenue Forecast

3.1 Table 1 below summarises the projected full year position across the Council's services including HRA and delegated schools being a £1.06 million surplus. (this figure moves to a £0.57 million deficit when HRA and delegated schools are excluded). Further detail for each service area is provided in Appendix A and Heads of Service set out their individual narrative that explains their financial position and activities being undertaken in Appendix B.

#### Table 1 – Summary Forecast

Revenue Budget 2020/21	£'000
Base Budget	269,440
Cost Pressures	8,057
Cost Underspends	(15,789)
Cost Reductions Shortfall	2,582
Lost Income	4,088
Forecast Outturn	268,379
Surplus	1,061

#### 4. Cost reductions

- 4.1 In March 2020, the Council approved cost reduction proposals of £10.79 million. In addition, undelivered cost reductions in 2019/20 of £1.60 million have been rolled forward for delivery in the current year. This increases the value of cost reductions required during 2020/21 to £12.394 million.
- 4.2 The summary at Table 2 shows that 72% or £8.93 million have been delivered and a further 7% £0.88 million are assured of delivery by Heads of Service. £2.582 million, 21% are unachieved and are at risk of delivery in this year, although some targets will be rolled forward into 2021/22.

Table 2 - Cost Reductions Summary

Service £'000	To Be Achieved	Actually Achieved	Assured	Un- achieved	% Achieved
Adult Services	4,070	3,234	352	484	79%
Childrens Services	2,496	1,987	-	508	80%
Digital Services	771	505	253	13	66%
Education	701	701	-	-	100%
Finance	426	232	-	193	55%
Central Activities	870	1,000	45	(175)	115%
Highways Transport & Recycling	1,109	416	127	565	38%
Housing & Community Development	218	143	-	75	66%
Regeneration	326	135	-	191	41%
Legal & Democratic Services	331	80	8	243	24%
Property, Planning & Public Protection	784	401	75	308	51%
Transformation and Communication	85	85	-	-	100%
Workforce & OD	209	10	23	176	5%
Total	12,394	8,930	882	2,582	72%
		72%	7%	21%	

4.3 As part of the budget setting process for 2021/22 a validation exercise has identified some of those undelivered cost reductions that will not be achievable even in future years. It has been proposed that a total of £1.634 million will be written off as part of the budget process for these undeliverable savings to ensure next year's budget is robust and deliverable. These are listed at Appendix C.

#### 5. Reserves

- 5.1 The Reserves position at Table 3 below sets out the reserve balance as at 31<sup>st</sup> December 2020. The opening reserves stand at £32.5 million, with the general reserve £9.472 million representing 5.1% of total net revenue budget (excluding Schools and the HRA for 2019/20).
- 5.2 The Housing Revenue Account business plan planned to utilise £1.379 million of reserves, but this position has now reverted to a contribution to reserves, a net movement of £15,000.

Table 3 – Reserves

Summary - £'000	Opening Balance (1st April 20)	Forecast Addition / (Use) of	Forecast (Over) / Under Spend	Projected Balance (31st March 21)
General Fund	9,472	(70)	0	9,402
Budget Management Reserve	3,584	0	0	3,584
Specific Reserves	7,523	(1,400)	98	6,221
Transport & Equipment Funding Reserve	9,266	(5,516)	0	3,750
Total Usable Reserves	29,845	(6,986)	98	22,957
Schools Delegated Reserves	(910)	(1,036)	248	(1,698)
School Loans & Other Items	(350)	7	0	(364)
Housing Revenue Account	3,918	(1,379)	1,394	3,933
Total Specific Reserves	2,658	(2,408)	1,642	1,871
Total Reserves	32,503	(9,394)	1,740	24,828

5.3 The breakdown of the school's balances and the required call on reserve is set out below at Table 4. These figures are based on the latest three year projections provided by all schools.

Table 4 – School Reserve Requirements in Year

School Sector	Opening Balance 31/3/20	Budgeted Contribution/ (Use) in 2020-21	Forecast Variation to/(from) reserves	Closing Balance 31/3/21
	£'000	£'000	£'000	£'000
Primary	2,646	(528)	(106)	2,012
Special	(124)	245	(170)	(49)
Secondary	(3,432)	(753)	524	(3,661)
Total	(910)	(1,036)	248	(1,698)

- 5.4 **Primary -** The forecast contribution from reserves for the Primary Sector is currently £634k which has increased by £27k since last month.
- 5.5 Secondary The Secondary sector has a forecast call on reserves currently of £229k. This has increased since last month by £173k. Officers have been working with the Secondary sector and schools are working hard to reduce the deficit balances. This significant reduction in the call on reserves in the main is due to the savings realised through the Summer term closure due to COVID-19 which plans have now been updated to reflect.
- 5.6 **Special -** The special sector has a £75k forecast contribution to reserves. This has reduced by £7k since last month. Finance surgeries for these schools were held in December to support schools and revise their forecasts.
- 5.7 Any use of reserves should be carefully considered, and a balanced approach adopted that assesses the current impact of using reserves against future financial resilience. All other measures to manage the deficit down should be taken first.

#### 6. Welsh Government Support

- 6.1 The Welsh Government Local Authority Hardship Fund continues to support additional costs incurred by the Council and its stakeholders due to the Covid Pandemic. It supports the additional cost associated with Social Care, Homelessness, PPE, Free School Meals, general additional expenses, and the Mortuary Facility. Thus far £9.3 million has been received. In addition, funding has been claimed for the loss of income for quarter one and two, totalling £2 million.
- 6.2 Welsh Government has made additional funding available to councils, for example in relation to extra funding for teachers for catch up support from education and cleaning materials for schools, transport grants and childcare support. Over £8 million has been received to date.
- 6.3 Claims totalling £48,995 were made for staff on furlough from the Governments' Job Retention Scheme between October and December 2020. This takes the total recovered under the scheme to £567,092.

#### 7. Virements

- 7.1 The following virements are requested for approval:
  - 7.1.1 A virement to reduce the funding required from reserves to support the WCCIS team and refresh costs in the current financial year, a net reduced contribution of £14,770 split between:
    - Staffing vacancies within the team has meant that a reduced amount of funding from reserves is required to support service delivery, totalling £50,260.
    - This has been offset by Powys County Council's share of the nationwide infrastructure refresh costs, chargeable to all local authorities which totals £35,490. This was not previously budgeted for.
  - 7.1.2 Additional laptops bought for services which need to be added into the Council's five year refresh cycle, £21,250 will be funded by service budgets into the refresh reserve annually.
  - 7.1.3 The following grants have been received from Welsh Government and will be used to support the following activity:
    - To pay for laptops for track and trace staff totalling £138,000.
    - For Children's Services for All Wales Play Opportunities, £140,248, £20,000 revenue, and £120,248 capital funding. Linked to support the Play Sufficiency Action Plan.
    - Children's Services from the Child Development Fund, £124,541. To be used for additional support to children and families to address concerns around developmental delay, in areas such as speech, language and communication, fine and gross motor skills and personal and social development.
    - Children's Services for Family Group Conferencing £62,834. Local authorities to support the development of enhanced or remodelled family group conferencing provision/ Enhance Family Network Arrangements.
    - Children's Services for Children and Community Grant Childcare and Play £84,089. Childcare sustainability - To secure continued provision for the childcare sector by supporting providers facing sustainability issues.
    - Children's Services for Care Leavers Hardship Fund £28,561. Additional support for care leavers.

- Children's Services for Relieving Court Backlogs and Supporting Exits from Care £71,116. Funding specific Court Team in Children's Social Services.
- Children's Services for Intervention Fund for Supporting Child & Family Wellbeing £45,697. Intervention fund for family wellbeing - diverting cases from child protection registration or deregistration.
- Childrens Services for Supporting Family Relationships because of Covid-19 £31,124. Conflict in families - Early Help.
- Grant funding of £95,000 for Flood and Coastal Erosion Risk Management.

#### 8. Key Financial Risks

- 8.1 In earlier Cabinet reports we identified the key financial risks, and these remain. These are included in the Corporate and Covid Specific Risk Registers and continually monitored and assessed.
- 8.2 The greatest risk remains on our ability to deliver a balanced budget for the current and future years, we must continue to limit the deficit and the wider impact on our reserves. This is fundamental in supporting our financial resilience over the Medium and Longer Term and our ability to approve and deliver balanced budgets.
- 8.3 Treasury Management, maintaining the Councils cash flow to meet liabilities, is also under scrutiny and continues to be monitored daily. We must ensure that the Council has sufficient liquidity to meet its immediate costs such as salaries and wages, HMRC taxation, and maintaining payment to suppliers and precepting authorities. The current position remains stable.
- 8.4 The Council remains under borrowed as we continue to utilise our cash reserves to underpin our cashflow. We can borrow both in the short to medium or long term, our approach is regularly updated and explained as part of the Treasury Management update to Audit Committee.

#### 9. Resource Implications

#### The Head of Finance (Section 151 Officer) has provided the following comment:

It is clear that the virus and the measures imposed continue to have an unprecedented detrimental financial impact on the Council and this is likely to continue throughout 2020-21 and into future years.

The financial support provided by Welsh Government has been significant and has been instrumental in reducing the level of deficit previously reported. Further support is available and confirmed, but this is of course dependant on how much support is required across all authorities in Wales within the limit of the fund, so risk remains.

The Council must continue to take every opportunity to reduce costs and limit the financial impact on its budget, not only to address the deficit in the current year but to reduce the financial pressure on future years and ensure the sustainability of the Council.

The course of the pandemic and further measures or restrictions imposed through the remainder of the year, particularly as we move through the winter months, will continue to impact on our budget and careful monitoring of the position is critical to ensure that we take appropriate action to manage our financial position.

Our Medium Term Financial Strategy was already extremely challenging with significant budget gaps over the next 4 years. The financial plans are currently being reviewed, funding assumptions revisited, revised budget gaps calculated and clear plans of how we can bridge the gaps are being developed.

We cannot underestimate the significant challenge facing the Council in balancing the financial position over many years to come, there will be difficult choices to make, and the clear prioritisation of resources that deliver realistic outcomes is the key to our success.

#### 10 Legal implications

10.1 The Monitoring Officer has no specific concerns with this report.

#### 11. Comment from local member(s)

11.1 This report relates to all service areas across the whole County.

#### 12. <u>Integrated Impact Assessment</u>

12.1 No impact assessment required.

#### 13. Recommendations

- 13.1 That Cabinet note the budget position and the projected full year position to the end of March 2021.
- 13.2 That the virements proposed in section 7 of the report are approved and the virement relating to the pay award is recommended to Council for approval.

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Head of Service: Jane Thomas

Corporate Director:

				DEC FORE	CAST FOR THE YEAR	ENDED 31ST MARC	H 2021 AS PER CP/I	EDGER		DECEMBER FORE	•		
			Add	+/-	Add	Less	Less	Add	Revised		Less	Final	
	€,000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	Annual lost income against budget	Income loss funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved *	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21	Budget Gap to be addressed
	ult Services	63,379	1,642			99	(1,166)	836	65,256	(100)	(352)	64,804	(1,425)
Ch	ildren's Services	26,013	1,659	0			(784)	508	27,396		0	27,396	(1,383)
Co	mmissioning	3,193	0	0	0		(81)	0	3,112		0	3,112	81
	ucation	8,720	322	(17)	206		(684)	0	8,547		0	8,547	173
Re	hways Transport & cycling + Director	28,019	1,646	(94)	2,309	(917)	(3,651)	692	28,005		(127)	27,878	141
	pperty, Planning & blic Protection	6,248	692	(416)	2,019	(809)	(1,552)	383	6,565	(500)	(75)	5,990	258
_	generation	626	24	(8)	0		(189)	191	644		0	644	(18)
	using & Community velopment	4,012	308	(126)	107	(41)	(392)	75	3,943		0	3,943	69
Dig		3,934	69	(4)	147		(583)	266	3,829		(253)	3,576	358
<b>O</b> Co	nsformation & mmunication	1,530	37		0	0	(137)	0	1,430		0	1,430	100
	ack and Trace	0	52	543	0		0	0	595		0	595	(595)
Wo	orkforce & OD	1,944	0	(45)	0		(174)	199	1,924		(23)	1,901	43
,	gal & Democratic rvices	3,060	35	(7)	129	(50)	(356)	251	3,062		(8)	3,054	6
Fin	ance	5,691	25	(67)	0		(79)	193	5,763		0	5,763	(72)
Co	rporate Activites	31,307	1,315	0	1,164		(3,995)	(130)	29,661		(45)	29,616	1,691
То	tal	187,676	7,826	0	6,306	(1,718)	(13,823)	3,463	189,731	(600)	(882)	188,250	(574)
_													
Ac	using Revenue count	0	231				(1,625)		(1,394)			(1,394)	1,394
Sc	hools Delegated	81,764			100		(341)		81,523			81,523	241
То	tal	81,764	231	0	100	0	(1,966)	0	80,129	0	0	80,129	1,635
То	tal	269,440	8,057	0	6,406	(1,718)	(15,789)	3,463	269,860	(600)	(882)	268,379	1,061

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## **Head of Service Commentary**

#### **Adult Social Care** Overview

#### **Cost Pressures**

Included in the forecast outturn are the following budget pressures:

- ige 1
- £0.862 million relating to the cost of providing home care of an additional 960 hours per week. These hours were identified as a cost pressure as part of 2020/21 budget setting process, but for over a year there had been a lack of human resource available to deliver these hours. Due to the recent economic situation, there have been successful recruitment campaigns and all these additional hours are now being delivered.
- Transitional costs relating to young adults transferring from Childrens Services of £0.780 million, who require ongoing care. These are
  part year costs, and the full year effect will be more than £1 million, again this was an unfunded pressure in the Financial Resources
  Model as part of the budget setting process.

Future pressures January 2021 – March 2021 - Not included in the forecast outturn.

- Following a revised risk assessment, Older People & Disability centre/services remain closed. Future need will be based on what matters conversations that are currently occurring which may result in increased costs/double running costs in the short term due to potential increase in bespoke 1:1 session which will be over and above current budgeted staffing levels.
- Unknown future impact of Covid 19 on services, are not included in the forecast and currently only clarity from Welsh Government (WG) re Hardship funding from September 2020 to March 2021. This relates to support to local authorities to maintain their commissioned and in-house adult social care placements.
- Winter pressures and potential demand on home-based care and interim bed options. Whilst additional funding of £0.417m has been allocated to

the Powys Regional Partnership Board to support Discharge to Recover then Assess Pathways is welcome, future demand is unknown and so further cost pressures may arise.

- Stability of commissioned providers, particularly the care home sector. There is currently 2+ providers who may be at risk of failure.
- Future demography and any further Learning Disabilities Transitions from Children's services.
- Additional and backdated costs for "Sleep-ins" following the outcome of the judicial review, possibly backdated to November 2011. Awaiting judgement and liability to be calculated by the payroll team for the in-house service and legal direction re external providers.

#### Redeployment

Following business continuity being evoked staff from other services areas within the Council have been redeployed to Social Care. To date this is a cost pressure of £0.247 million, less £0.006 million Adults employees redeployed to Track and Trace and the corresponding savings are available in other (substantive) service area budgets to balance.

#### **Income**

A forecast budget pressure of £125,000, has been included which is a shortfall over and above income recovered on the Q1 and Q2 claim to Welsh Government. It is unknown if this level of lost income will remain after Q3 and beyond in 2020/21. This will depend on the continuity of services and client charge as family members return to work and changes regarding shielding that have occurred in August or current family arrangements break down.

# Cost Underspends

The service has only been recruiting in respect of frontline services, which has resulted in staff slippage due to vacancies and a reduction in travel as face to face meetings have not been taking place. Additionally, work undertaken in year as set out in guidance PPN2/20 with providers.

#### **Cost Reductions**

The original target of £4.070 million is currently on target to achieve delivery, of which £3.234 million of the original target to date achieved and included in the forecast outturn. There is assurance of delivery of a further £0.352 million, with £0.484 million of the original target set being unachievable due to business continuity being invoked. The budget pressure will be carried forward to 2021/22 and be part of FRM.

It is important to note that Social Services meets the eligible needs of Powys' residents and is a statutory duty of the Local Authority. Whilst the services provide highly regulated, statutory provision, it is paramount that Social Services can demonstrate value for money, ensuring that we are making best use of resources in discharging our statutory duties.

During budget planning for this financial year, it was confirmed that the Council would underwrite any demographic increased financial pressures. If this was honoured an additional £1m would be made available, enabling the service to significantly reduce the over-spend and would change the budget position for 2021/2 also. For instance, if the transitions of service users from children's services into adult services would be funded for 2020/21, as promised, then the budget pressure would be significantly reduced, and the recurring impact would mean fewer pressures for 2021/22.

The ability to deliver the planned budget in this year has been hindered by the services having to prioritise both the response to Covid-19 and mission-critical

activity. The impact has been both from increased demand and loss of income, which has been exacerbated by the inability to prioritise the delivery of the savings plan (including retendering of contracts).

#### Lost income reclaimable from WG (possibly)

£0.1 million assumptions have been built into the forecast re lost income for beyond Q2, as very difficult to project as dependent on future delivery of services, Welsh Government funding decisions and service user choice.

#### Other mitigating actions to deliver a balanced budget

Changes in the Welsh Government guidance has now enabled Direct Payment audits to occur and the target budget set of £0.300 million is anticipated to be achieved by year end, this will be a one-off cost reduction.

£0.641 million one off, which is partly due to Covid 19 service restrictions and/or service provision being amended or put on hold; or alternative Covid 19 funding streams received by providers from WG e.g. furlough staff, business grants, so the contract price was reduced due to accessing the public funding or only fixed costs being incurred. Pulling back unused cost is part of the work undertaken in year as set out in guidance PPN2/20. These costs will be incurred in 2021/22, if services resume or alternative funds to support their service are not secured or available.

			DEC FORE	CAST FOR THE YEAR	ENDED 31ST MARC	CH 2021 AS PER CP/	LEDGER			CAST (outside the ger)			
		Add	+/-	Add	Less	Less	Add	Revised		Less	Final	1 _	
€,000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff	budget	Income loss funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21		Budget Gap to be addressed
Children's Services	26,013	1,659	0	0		(784)	508	27,396		0	27,396	. [	(1,383)

#### Children's Services Overview

#### **Cost Pressures**

#### · General issues around costs not funded by WG

Real pressures have emerged in Children's Services due to an increase in demand during the pandemic and the impact of the reduction of services in the community such as education, health, and leisure services. There has been an increase of circa 20% (compared with the same period last year) since May/ June time and this is being sustained. This surge is now flowing through the service into an increase in children subject to a child protection plan and children will are looked after.

# • -Future pressures Dec - March 2020

- o Increase in decision making and practitioner capacity at the Front Door and in Early Help. Pressure in Early Help has increased further.
- Number of children looked after remains higher than pre-covid-19

#### • Redeployment

All Children's Services redeployment was managed within the service.

#### **Income**

N/A

#### **Cost Underspends**

All included in plans below.

#### **Cost Reductions**

Set at Recovery Planning	Target	Achieved	To be achieved
Shared costs between responsible funding bodies	£416,000	£0	£416,000
Placements	£1,023,260	£1,498,358	-£475,098
Travel	£53,000	£109,000	-£56,000
Emergency Duty Team	£25,000	£0	£25,000
Agency	£131,309	£105,287	£26,022
TOTAL	£1,648,569	£1,712,645	-£64,076

Efficiencies that have not been achieved in EDT and sharing costs with funding bodies are offset by overachieving on placement cost efficiencies.

Other mitigating actions to deliver a balanced budget
ນ
N@hing further to offer at this stage all included above in recovery plans.

			DEC FORE	CAST FOR THE YEAR	ENDED 31ST MARC	CH 2021 AS PER CP/	LEDGER			DECEMBER FORECAST (outside the ledger)			
		Add	+/-	Add	Less	Less	Add	Revised		Less	Final		
£'000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	Annual lost income against budget	Income loss funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved *	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21		
Commissioning	3,193	0	0	0		(81)	0	3,112		0	3,112		

# Budget Gap to be addressed

#### **Commissioning Overview**

The forecast outturn is due to staff slippage from vacancies and mileage underspends, due to home working and face to face meetings/contract monitoring not occurring. This underspend will mitigate the overspends in Adults & Children's services.

			DEC FORE	CAST FOR THE YEAR	R ENDED 31ST MARG	CH 2021 AS PER CP/	LEDGER		DECEMBER FORE				
		Add	+/-	Add	Less	Less	Add	Revised		Less	Final		
£'000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	Annual lost income against budget	Income loss funded via WG	_	Cost Reductions not yet delivered (assured / unachieved	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Position 2020/21	_	Budge be add
Education	8,720	322	(17)	206		(684)	0	8,547		0	8,547		

Education overview

#### **Cost pressures**

School Improvement – With the removal of performance data for end of KS4 and KS5 assessments, a secondary strategy is being developed to ensure progress in standards in secondary schools as identified in the Estyn report in September 2019. Extra capacity to support secondary schools is essential.

Structural repairs and maintenance costs in relation to electrical remedial works and legionella works identified as part of the assessment utgertaken when schools re-opened in the summer term and the service have now fully costed this impact.

# <u>Ingome</u>

N/A

#### **Underspends**

Travel for officers across the service presents as underspends in school improvement, ALN, Youth service and governor support amounting to £50,000. There are also underspends due to vacancies in the youth service, school improvement and ALN until the staffing structure is fully implemented.

#### Lost income

N/A

#### **Cost reductions**

School service will achieve a balanced budget with full year savings all complete.

			DEC FORECAST FOR THE YEAR ENDED 31ST MARCH 2021 AS PER CP/LEDGER  DECEMBER FORECAST (outside the ledger)										
		Add	+/-	Add	Less	Less	Add	Revised		Less	Final		
€,000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff	Annual lost income against budget	Income loss funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21		Budget Gap to be addressed
Schools Delegated	81,764			100		(341)		81,523			81,523		241

#### **Schools Delegated Overview**

#### **Cost Pressures**

- Overall, at 31 March 2020, schools were £910k in deficit and currently budgeted to draw a further £1,036k from reserves by 31 March 2021. The latest forecasts show a slight reduction of £248k in this forecast draw from reserves by 31 March 2021.
- School deficits continue to be an area of concern and a significant risk to the authority. Schools, the Schools Service and the Schools finance team are with the schools finance team are the schools finance team are with the schools finance t

#### Future pressures Dec 2020 - March 2021

Potential costs within schools not claimable through Welsh Government may arise and need to be funded.

ALN retained budget due to individual cases of pupil need.

#### <u>Income</u>

£100k lost income from donations / fundraising by schools.

#### Cost Underspends

Cost underspends relating to schools being closed due to the current lockdown are being identified and the finance team are working with the schools to ensure probable outturns are compiled including these.

#### Lost income reclaimable from WG

Claims have been made for loss of income to WG amounting to £245k, a further claim for QTR 3 is due to be submitted on the 21st January 21.

WG will not cover the loss on donations.

			DEC FORE	CAST FOR THE YEAF	R ENDED 31ST MARC	CH 2021 AS PER CP/	LEDGER		DECEMBER FOREG		
		Add	+/-	Add	Less	Less	Add	Revised		Less	Final
£'000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	budget	funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21
Highways Transport & Recycling + Director	28,019	1,646	(94)	2,309	(917)	(3,651)	692	28,005		(127)	27,878

# Budget Gap to be addressed

#### **HTR** Overview

#### **Cost Pressures**

The main budget pressures of the service are:

- **D£394K Kerbside increased cost / paper & card** The forecast for Dry Recycling has been impacted due to the market for paper and card drying up because of COVID-19. Disposal of residual waste is forecast to overspend by £268k, this is because of an increase in the volume of waste being **©** collected from kerbside because of COVID-19 (lockdown, WFH, HWRC closures etc).
- O£165k Passenger Transport £104k Pupil referral unit, and £45k pool cars
- £936k waste collection agency staff employed & south bulking sites, however this is offset by a cost underspend of £992k on staff establishment budget.

#### **Lost Income**

Figures below show lost income less the support already received from Welsh Government

- £626k Forecast income loss from NMWTRA and delayed capital, due to reduction to essential only works
- £335k Trade Waste income
- £95k Recyclate income has been affected during covid-19
- £417k Car park usage has been significantly affected by Covid-19.
- £53k Street works has been affected by Covid-19
- £52K Development Control has been affected by Covid-19.

• £18K - Markets have been heavily affected by Covid-19 and the sale of Brecon Market Hall.

#### **Cost Underspends**

- Home to School transport stopped in Q1 generating an underspend of £485K. School Transport will resume in September and costs will likely increase ('de-integrate' public/school transport for the foreseeable future and PPE); however, discussions continue with WG and their support of such additional costs.
- HWRCs were closed for a couple of months generating an underspend of £255K.
- Vacant positions in Highways have not been filled.
- Underspend in countryside services

#### **Cost Reductions**

HTR has a savings target of £1.1M and have achieved £416k to date and expected to achieve a further £127k in the remaining year. Forecast to achieve £543k and to not deliver £565k. There is a risk that not all the expected to achieve savings will occur within the timeframe.

Unachieved savings (main):

Car parking has been severely affected by covid-19, and we will not see the full year effect of previous changes.

HWRC contract has been renegotiated and will achieve a saving of £30K (full year £40K); but a short fall of £70K remains.

Reduction in winter service will not achieve full year effect this season.

It should also be noted that savings programmed in 21/22 will need to be re-profiled / reviewed as progress towards these has been impacted upon and therefore savings based on full year effects are not seen as a realistic position.

#### Lost income reclaimable from WG (possibly)

- Forecast in above table assumes all lost income will be supported for Q1 & Q2.
- No assumption for WG support has been included for Q3 and Q4. Should WG support Q3/Q4 there will be an improving position

## **Cost Reductions Mitigations**

Proposed Mitigation	Actions	Value
Q3 / Q4 support of lost income by WG (or income levels return to normal)	WG continue to support lost income for the rest of the financial year	£1,000,000
WG offset pressures associated with Trawscymru routes and other bus services	WG have recently agreed to fully fund the Traws Cymru service for Q1 and Q2 which is not included in the forecast; and the assumption is this will continue for Qtr3 & Qtr4.	£300,000
Re-profile disposal costs that are forecast based on a 'worst case' scenario	Profile a return to normal year landfill costs for Q3/Q4.	£200,000
Re-forecast HGSS income.	Review potential lost income from NMWTRA / capital	£100,000
Reduce or temporarily postpone the permanent adjustment to highways budget increase for 20/21, rolling forward the full permanent adjustment to 21/22.	Do not undertake targeted increase in programmed works (sweeping / Street Cleansing) £500,000 for full year.	£250,000 (based on 6 mths)
Forecast that engineering design team will over-achieve forecast income.	Profile an income target for over-achieving.	£100,000
20	Net Total	£1,950,000

			DEC FORE	CAST FOR THE YEAR	R ENDED 31ST MARC	CH 2021 AS PER CP/I	LEDGER		DECEMBER FOREG	•	
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£'000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	buagei	funded via vVG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21
Property, Planning & Public Protection	6,248	692	(416)	(500)	(75)	5,990					

# Budget Gap to be addressed

#### **PPPP** Overview

#### **Cost Pressures**

- HOWPS have informed Strategic Property that an additional £345K is required to fund statutory testing. This figure is currently being scrutinised by Strategic Property and Finance.
- Trading Standards are predicting a £65K overspend on an ongoing large-scale illegal tobacco investigation.
- Strategic Property have experienced several cost pressures relating to items such as ICT (£70K), legal fees, telephones, and other services. This equates to £177K.
- Catering's ParentPay system is not budgeted for which equates to £95k.

#### **Lost Income**

- The occupation of Ladywell House has been impacted by Covid-19. This has contributed to an income loss of £62k.
- Covid-19 has impacted on the Environmental Health Services ability to generate income. This has resulted in lost income of £120K.
- Covid-19 has impacted on the Trading Standards ability to generate income. This has resulted in lost income of £151K.
- Covid-19 has impacted on the Catering Services ability to generate income. This has resulted in lost income of £657K.

#### **Cost Underspends**

Underspends because of work not being able to be commissioned due to covid-19, vacant posts, and increased income for example, have been secured in the following areas:

- £22K Planning Policy.
- £216K Development Management.

- £196K Environmental Health (Commercial).
- £55K Environmental Health (Environmental Protection).
- £125K Head of Service.
- £69K Cleaning.
- £494K Corporate Property.
- £235K Catering supplies.

#### **Cost Reductions**

Covid-19 has limited the service areas ability to achieve savings/income targets. Management of change processes have now been re-commenced to achieve an element of savings proposals. It is hoped that the relaxation of covid-19 restrictions will enable income generation to recommence at previously identified levels.

#### Lost income reclaimable from WG (possibly)

Assumptions have been made that lost income experienced by the public protection service will be reclaimable from WG.

## Cost Reductions – any further ideas that could take place later in the year?

Valentary redundancy has been offered to PPPP staff by HoS. Covid-19 is limiting the scope of this proposal.

			DEC FORE	CAST FOR THE YEAR	R ENDED 31ST MARG	CH 2021 AS PER CP/	LEDGER			CAST (outside the ger)			
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£'00'	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	Annual lost income against budget	Income loss funded via WG		Cost Reductions not yet delivered (assured / unachieved *	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Position 2020/21	~	Budget be addi
Regeneration	626	24	(8)	0		(189)	191	644		0	644	Ļ	

#### **Regeneration** Overview

#### **Cost Pressures**

Community Hall costs remain slightly higher than budgeted due to maintenance costs which is currently being reviewed and can be met through in year savings.

### <u>Ineme</u>

The team is generating income from the administration of external funding programmes and the temporary secondment of core funded staff to support the delivery of the Communities for Work+ programme.

#### **Cost Underspends**

Reduction in spend due to focus on Covid activity, reduction in expenditure to support budget savings and underspend in mileage.

#### **Cost Reductions**

The service has savings to achieve of £326k in 2020-21 (c.34% of its budget). £135k has been achieved to date leaving an outstanding amount of £191k. The generation of grant income and a reduction in expenditure has given the capacity to achieve a further £160k of in year savings leaving £35k shortfall at this point. The team is currently forecasting an in year underspend at the end of the financial year although this will not achieve the required long term savings target.

#### Lost income reclaimable from WG (possibly)

Investigating hardship fund reclaim for 1 post

#### <u>Cost Reductions – any further ideas that could take place later in the year?</u>

Work is ongoing to assess cost reduction options to achieve the remaining budget savings of £191k required in 2020-21. A Cabinet decision is required on the proposal to offer up the allocation of £100k Community Grants budget as part of these saving.

# Page 24

#### Other mitigating actions to deliver a balanced budget

Project management fee/staff time income generated from externally funded projects.

End of temporary core revenue funded post.

Potential reduction in Community Grant budget

Proposed reduction in Regeneration Strategy and Tourism budgets

			DEC FORE	CAST FOR THE YEAF	R ENDED 31ST MARG	CH 2021 AS PER CP/	LEDGER			CAST (outside the ger)		
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£,000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	Annual lost income against budget	Income loss funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved ▼	Forecast	reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21	Budget Gap to be addressed
Housing & Community Development	4,012	308	(126)	107	(41)	(392)	75	3,943		0	3,943	69

#### **Housing and Community Development Overview**

#### **Cost Pressures**

#### Future pressures Jan – March 2020

Ongoing ed

Ongoing economic impact of COVID-19 may lead to further increases in homeless presentations. Potential increase in B&B costs and additional pressure on temporary accommodation

The impact on Housing rental income is being closely monitored.

#### Redeployment

Current and previous redeployed staff accounted for. Potential for additional future redeployment of staff depending on impact of COVID-19.

#### **Income**

Lost income against budget is forecast, in areas such as libraries and Private Sector Housing.

#### **Cost Underspends**

Reductions in cost due to partial or full cessation of some services due to COVID-19. There are underspends from across the service, including reductions in mileage expenditure.

#### **Cost Reductions**

The service had savings to achieve of £218k in 2020-21, £143k has been achieved to date leaving an outstanding amount of £75k.

COVID-19 has delayed work to prepare for delivering savings in future years, therefore, putting those savings at higher risk in terms of delivery.

#### Cost Reductions – any further ideas that could take place later in the year?

Head of Service has emailed all staff inviting expressions of interest in voluntary redundancy or a reduction on hours. There could be the potential for some small additional savings. Unknown at this stage so not included in the forecast.

#### Other mitigating actions to deliver a balanced budget

As the Service is forecast to underspend, no other mitigating actions are being proposed.

Page			DEC FORE	CAST FOR THE YEAR	R ENDED 31ST MARC	LEDGER			CAST (outside the ger)		
2		Add	+/-	Add	Less	Less	Add	Revised		Less	Final
₹,000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	Annual lost income against budget	Income loss funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21
Housing Revenue Account	0	231				(1,625)		(1,394)			(1,394)

Budget Gap to be addressed	
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1,394	

#### HRA

- The impact on Housing rental income is being closely monitored.
- Progress with some works has been delayed due to COVID-19 restrictions.

				DEC FORE	CAST FOR THE YEAR	ENDED 31ST MARC	H 2021 AS PER CP/I	LEDGER			CAST (outside the ger)					
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	£'000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	Annual lost income against budget	Income loss funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved ▼	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21				
Digita	al	3,934	69	69 (4) 147 (583) 266 3,829 (253) 3,576												

# Budget Gap to be addressed

#### **Digital** Overview

Digital Services continue to be active in delivering efficiency savings and developing transformation to support cost reductions across the organisation.

Demand is being managed and clear priority focus to business critical areas have driven our response and ensure resource is used within budgets available.

#### **Cost Pressures**

40k shortfall at budget setting – looking to resolve within year

## <u>Income</u>

- The Lost income against budget of £70k due to roll-over of \$33 from previous year is being managed
- Reprographics and post income based on previous year will give a cost pressure and has improved the position in Q3

#### **Cost Underspends**

£171k from vacant posts and reduced travel and £200k contract costs reduced bringing forward 21/22 savings.

#### **Cost Reductions**

• £330k assured savings expected to be delivered by year end with work ongoing to finalise commitments

#### Other mitigating actions to deliver a balanced budget

Looking to recover £70k shortfall from S33 reserves for additional work carried out due to Covid, awaiting approval at Joint Partnership Board

#### Detail of actions to be undertaken to deliver a balanced budget

Introduction of Hybrid mail to reduce expenditure but deliver a more flexible service to support our agile workforce

			DEC FORE	CAST FOR THE YEAF	R ENDED 31ST MARC	CH 2021 AS PER CP/	LEDGER			CAST (outside the ger)					
		Add	+/- Add Less Less Add Revised Less Final												
£'000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	buaget	Income loss funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved *	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21				
Transformation & Communication	1,530	37													

Budget Gap to be addressed	
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#### **Transformation and Communication** Overview

#### **Cost Pressures**

Cost pressure of £37k for Power BI premium licence

#### Income

N<del>\Q</del>

## **Est Underspends**

k additional grant monies from Public Services board, underspend on Welsh Language unit, Public Relations and Graphic Design, additional income generation and savings from non-staff costs such as travel due to staff working from home.

#### **Cost Reductions**

All cost reductions achieved

#### Lost income reclaimable from WG (possibly)

N/A

#### Cost Reductions – any further ideas that could take place later in the year?

None

#### Other mitigating actions to deliver a balanced budget

T&C will achieve a balanced budget and will meet the budget pressures. Full year savings already achieved.

			DEC FORE	CAST FOR THE YEAR	R ENDED 31ST MARC	CH 2021 AS PER CP/I	LEDGER		DECEMBER FORE	CAST (outside the ger)			
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£'000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	Annual lost income against budget	Income loss funded via WG		Cost Reductions not yet delivered (assured / unachieved *	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21	t	Budget be addr
Workforce & OD	1,944	0	0 (45) 0 (174) 199 1,924 (23) 1,901										

#### Workforce and OD Overview

#### **Cost Pressures**

None

#### **Income**

The budgeted income from delivering training will be underachieved by £40k. This will be offset against cost underspends.

# Cost Underspends

Significant underspends of £174k on training, staffing, non-staffing costs and against the corporate training budget are forecast.

#### **Cost Reductions**

£10k of the planned £209k savings have been achieved to date, and a further £23k are assured, leaving a balance of £176k.

#### Lost income reclaimable from WG (possibly)

N/A

#### Cost Reductions – any further ideas that could take place later in the year ?

No further ideas

#### Other mitigating actions to deliver a balanced budget

The budget is forecasted as being in balance

			DEC FORE	CAST FOR THE YEAR	ENDED 31ST MARC	H 2021 AS PER CP/I	LEDGER		DECEMBER FOREG	•				
		Add	+/-	Add	Revised		Less	Final						
£'000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	Annual lost income against budget	Income loss funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21			
Legal & Democratic Services	3,060	35	35 (7) 129 (50) (356) 251 3,062 (8) 3,054											

# Budget Gap to be addressed

#### **Legal** Overview

#### **Cost Pressures**

£17k for corona services and £7k for staff registrars.

# <u>Income</u>

Total Lost income of £140K is made up of Land Charges Lost income of £67.5k plus £35k lost income from Registrars (Loss of income from ceremonies) and £37½ from legal fees.

#### **Cost Underspends**

£232k is made up of:

- £16k Elections reduced staff and travel costs
- £47k Man Team reduced staff and travel costs
- £99k Reduced members' travel
- £11k Dem services reduced staff & travel costs
- £25k Solicitor to Council reduced staff & travel costs
- £57k Saving from restructures

#### Lost income reclaimable from WG (possibly)

Assumption that £150k (50%) of lost income will be recovered from Welsh Government.

#### Cost Reductions – any further ideas that could take place later in the year ?

£54,460 of additional annual savings

			DEC FORE	CAST FOR THE YEAR	R ENDED 31ST MARG	CH 2021 AS PER CP/	LEDGER			CAST (outside the ger)		
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£'0	2020/21 Base Budget	( :0\/id fi indind	Staff Redeployment	Annual lost income against budget	Income loss funded via WG		Cost Reductions not yet delivered (assured / unachieved *	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21	Budge be ad
Finance	5,69	25	(67)	0		(79)	193	5,763		0	5,763	

Gap to

#### Finance Overview

#### **Cost Pressures**

General issues around costs not funded by WG

There are some staffing cost pressures which are in part mitigated by holding vacant posts.

• CFuture pressures

Insurance claims continue to rise and we may need to draw from reserves at year end, even with the additional base budget provided at budget setting.

#### Redeployment

We have a member of staff working on Track and Trace, but redeployed post is fundamental in the management accounts team and has meant additional hours have been worked to cover his workload which builds up additional TOIL hours.

#### **Cost Underspends**

Across the service there are non-pay savings such as the travel, vacancies slippage budgets from undertaking service delivery remotely through Teams. Travel to schools, to claimants etc have mainly ceased.

#### **Cost Reductions**

All staff have been under considerable pressure through Covid, buying PPE, administering business grant support, processing, and coordinating Covid Claims and collating financial assumptions to understand the changing forecast outturn. There has not been capacity to develop the £150k transformation activities.

#### Lost income reclaimable from WG (possibly)

We have claimed loss of income for court costs and loss of commercial income within income and awards.:

		DEC FORECAST FOR THE YEAR ENDED 31ST MARCH 2021 AS PER CP/LEDGER							DECEMBER FORECAST (outside the ledger)			Ī	
		Add	+/-	Add	Less	Less	Add	Revised		Less	Final	1	
£'000	2020/21 Base Budget	Cost Pressures not covered by Covid funding (excluding redeploy)	Staff Redeployment	Annual lost income against budget	Income loss funded via WG	Cost Underspends	Cost Reductions not yet delivered (assured / unachieved	Forecast	WG Lost Income assumed reclaimable for Q3&4	Cost Reductions not yet delivered but assured	Forecast Position 2020/21		Budget ( be addre
Corporate Activites	31,307	1,315	0	1,164		(3,995)	(130)	29,661		(45)	29,616		

# Copporate Overview

# Cost Pressures

The additional pay award of 0.75% which has been back dated to 1<sup>st</sup> April, £635k as a one off budget virement. For 2021/22 this cost has been included as a cost pressure on the FRM to ensure the risk budget remains intact.

#### **Income**

This relates to the expected shortfall on council tax collection forecast at £1m. Although collection rates have improved there is still 0.66% under collected year to date and there are concerns that once the Furlough Scheme closes there may be greater delays in receiving payments from tax payers.

#### **Cost Underspends**

The capital programme continues to identify schemes that need to be reprofiled into future years and the consequence is a reduction to our in year borrowing requirement. This then has a beneficial impact on the cost of borrowing, currently estimated at a £2.715m underspend although this then mitigates increased Minimum Revenue Provision demands of £1m due to a greater completion of some schemes in year.

The risk budget of £1.5m remains intact to support overspends within services.

# Appendix C – Undelivered Savings

Service	2020/21 Undelivered Savings	Reason			
HCD	Housing General Fund - management re-structure	Housing redesign has been rescheduled. However, this area is now forecasting an underspend, which will cover this saving for 20/21. A new savings target relating to the Housing General Fund has been put forward for 2021/22.			
HCD	Museums Service - Reduction in opening hours	The delivery of the museum service is part of a new savings target in 2022/23	15,602		
HCD	Y Gaer - Future operational modelling	Work has been delayed and y Gaer closed for much of the last 12 months due to the pandemic. Work ongoing with two potential partners, which may see partial savings being made within future years - a new savings proposal has been put forward for 2022/23	34,209		
HTR	HWRCs	Significant efforts have been made to negotiate the £100k saving with the current contractor. However due to an unstable market situation for recycled materials (principally due to the pandemic) resulting in reduced income for the operator, only £40k in savings are currently achievable.	60,000		
ASC Page	Where people live - support people to live in their own communities	reviews required to move them back to the new Cae Glas scheme. This remains the case while we are in			
ASC 🕉	Double to Single handed care - right sized packages	The pandemic has reduced the OTs ability to undertake face-to-face visits and has made it impossible to undertake this work. The OTs did provide support into care homes for the pandemic with moving and handling advice, but clearly this could not achieve the same level of savings. A new savings target has been proposed in 2021/22	270,000		
ASC	Funding Review	It was not possible to undertake the planned reviews during the pandemic, both our staff and partner resources had reduced capacity and new funding streams have not been achieved. A new savings target has been proposed for 2021/22			
Childrens	Agency	Due to the pandemic the increase in placement numbers means the staffing resource cannot reduce and agency removed. A new savings target has been added in for 2021/22			
Childrens	Funding Review	It was not possible to undertake the planned reviews during the pandemic, both our staff and partner resources had reduced capacity and new funding streams have not been achieved. A new savings target has been proposed for 2021/22			
Finance	Finance Transformation	Saving of £397k proposed for 2020/21, £247k has been delivered but the remaining £150k is now considered unachievable. The delivery of the change programme has been significantly delayed by the impact of the	150,000		

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		pandemic and additional work undertaken by the teams, removing all capacity to lead or implement the transformation programme. But the issue is wider than this as the expectation on financial services to support the wider the organisation grows year on year. General capacity issues are now affecting the delivery of an appropriate service for the Council. Further reductions will mean that we are not be able to deliver all that is being asked of the service. The Section 151 Officer has a statutory duty to make arrangements for the proper administration of the financial affairs of the Council. To deliver this responsibility I must lead and direct a finance function that is resourced to be fit for purpose.	
WOD	Reduction in service delivery through review in staffing	Carried forward from 2019/20 and unable to deliver	26,000
Legal	Legal and Democratic Restructure	Carried forward from 2019/20 and unable to deliver	52,000
			1,634,242

#### CYNGOR SIR POWYS COUNTY COUNCIL

# CABINET EXECUTIVE 16<sup>th</sup> February 2021

**REPORT AUTHOR:** County Councillor Aled Davies, Portfolio Holder for

**Finance** 

REPORT TITLE: Capital Forecast as at 31st December 2020

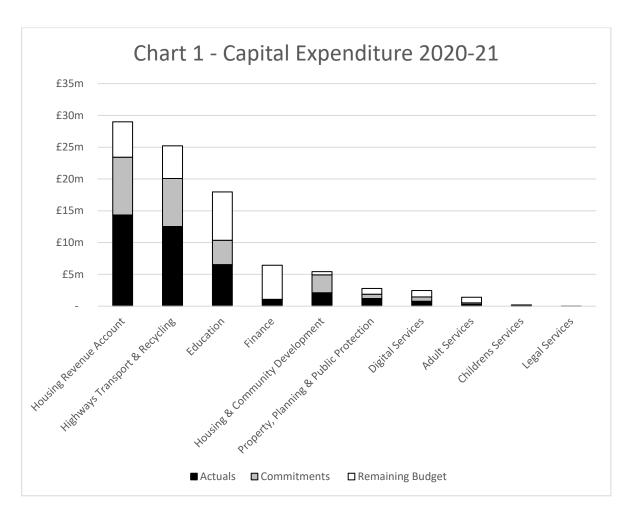
REPORT FOR: Decision

# 1. Purpose

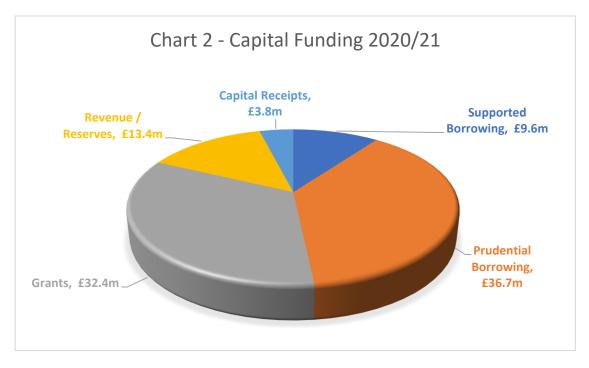
1.1 This report provides an update on the financial position of the Council's capital programme as at 31<sup>st</sup> December 2020.

#### 2. Financial Update

- 2.1 The revised working budget for the 2020/21 Capital Programme, after accounting for approved virements, is £95.85 million.
- 2.2 Actual spend and committed expenditure amounts to £64.94 million representing 68% of the total budget. The actual spend to date is £39.52 million, with £25.42 million the committed figure. The actual spend equates to 41% of the annual budget.
- 2.3 Chart 1 below summarises the financial position for each service.



2.4 Chart 2 below sets out how the 2020/21 capital programme is funded, 48% is funded through borrowing, the interest cost for this is charged to the revenue account.



2.5 The revenue expenditure to cover the cost of borrowing for past and present capital schemes, which includes the Minimum Revenue Provision (MRP), is estimated at

- £15.89 million. The Housing Revenue Account (HRA) proportion of these costs is expected to be £5.27 million.
- 2.6 Based on the estimates above, 3.9% of our net revenue budget of £269 million is supporting the past and present capital spend. It is essential that the investment in our capital programme is affordable over the short, medium, and longer term and can demonstrate tangible benefits linked to the council's priorities.

## 3. **Grants Received**

- 3.1 The following grants have been received since the last report and are included for information.
- 3.2 Highways, Transport and Recycling
- 3.3 An award of £0.21 million funding for Ultra Low Emission Vehicles (ULEV) has been received from Welsh Government. This will fund the increased cost of replacing an existing diesel-powered recycling vehicle with an electric vehicle and fund the charging infrastructure that will be required.
- 3.4 Welsh Government have awarded £1.69 million to deliver capital projects supporting the move to a circular economy in Wales where waste is avoided, and materials kept for as long as possible. This will fund the North Powys Bulking Site and South Powys Bulking Site projects with £0.50 million allocated to each scheme, £0.49 million for recycling vehicles and storage containers, and the Brecon Household Waste Recycling Centre scheme which was allocated £0.20 million.
- 3.5 Several grants for flood alleviation schemes totaling £0.81 million have been received from Welsh Government. Some schemes are at the business case stage meaning that no physical works will be carried out however it is expected that once each case is explored, further funding for construction will be made available. The funding rate for the schemes has also been increased from 85% to 100% meaning local authority contributions are no longer required. Table 1 shows a breakdown of the schemes.

Table 1 – Breakdown of Flood Alleviation Grants received

Scheme	Total
Otherite	£
Cwmbach Village Business Justification Case	15,500
Llowes Business Justification Case	15,000
Pontfaen Business Justification Case	35,500
Woodlands Avenue & Brynderwen SOC & OBC	61,500
Guilsfield Brook Natural Flood Management	69,624
Upper Teme Natural Flood Management	150,000
Lower Green Flood Pump Project	40,000
Aelybryn & Eldercroft Culvert Replacement	49,500
Castle Cottage & Zoar House Flood Defence	24,200
Cwrt-y-Gollen Flood Defence	49,995
Park Villa Culvert Replacement	38,000
Castle Close Drainage Improvement	95,200
Pantyffynon Road Flood Relief – Construction	74,700
Pen-Llewelyn & Tayberry Drainage Improvement	38,000
Tynymaen Bothy Drainage Improvement	43,000
Arlais Brook Telemetry Installation	7,500
Dolfor Brook Telemetry Installation	7,500
Total	814,719

- 3.6 Housing and Community Development
- 3.7 The New Build Housing team have been successful in securing Welsh Government grant towards the costs of the following schemes.
- 3.8 The Clyro New Build Scheme has been awarded £1.72 million Innovative Housing Programme (IHP) Grant. A further £2.41 million IHP grant has been awarded for the Red Dragon New Build Scheme.
- 3.9 The confirmation of the grant allocations has ensured that these New Build schemes remain affordable within the HRA Business Plan. The HRA's contribution will be financed using borrowing with future rental income covering the debt repayment costs. The affordability of future schemes will depend on the availability of grant funding and their impact on the HRA Business Plan.
- 3.10 <u>Childrens Services</u> have been awarded £0.12 million for All Wales Play Opportunities Grant to provide play equipment.

#### 3.11 Adults Services

An award of £0.03 million funding has been received in relation to Substance Misuse Action Fund, this will be used to purchase of ICT Hardware Equipment (Laptops) to allocate to current and future APB Commissioned Substance Misuse Services across Powys.

#### 4. Virements

- 4.1 Housing and Community Development
- 4.2 Nant Helen Fund
- 4.3 Funding of £100,000 per annum from 2014 to 2019 was agreed between Powys County Council and Celtic Energy under Section 106 of the Town and Country Planning Act (1990). This funding came as the result of an extension to the Nant Helen Surface Coal Mine and its use is restricted to not-for-profit capital projects split equally between 4 areas: Abercrave, Ystradgynlais, Tawe Uchaf and 'Strategic', for those projects outside the areas stated but that impact said areas.
- 4.4 Funds are distributed via a panel made up of the 5 councillors in the Ystradgynlais area, a Celtic Energy representative, Portfolio Holder for Regeneration, and the Council's Regeneration Manager.
- 4.5 This virement seeks approval to create 4 area budgets, broken down as per table 2 below to monitor the spend of the remaining £110,138.51 currently held on Powys County Council's balance sheet.

Table 2 – Breakdown of Nant Helen Fund virement

Budget	2020/21	2021/22	2022/23	Total Cost
Budget	£	£	£	£
Strategic Fund	7,000.00	4,230.83	-	11,230.83
Abercrave	20,000.00	20,000.00	20,706.17	60,706.17
Tawe Uchaf	20,000.00	8,500.90	-	28,500.90
Ystradgynlais	5,000.00	4,700.61	-	9,700.61
Total	52,000.00	37,432.32	20,706.17	110,138.51

## 5. Reprofiling Budgets Across Financial Years

5.1 The following services have requested the reprofiling of their capital programme budgets into future years, as the expected spend on projects will be significantly less than planned. Since the last report £22.58 million has been reprofiled, details are shown below. We encourage services to reprofile budgets as soon as they become aware of forecast changes, rather than waiting until the end of the year.

#### 5.2 Education

The 2020/30 capital programme included a spend profile for schemes within the 21<sup>st</sup> Century Schools programme. As the projects within this programme progress the profile needs to be revised, based on the latest programme £5.37 million has been reprofiled into future years.

## 5.3 Housing and Community Development

- 5.4 The 2020/30 capital programme included the Housing New Build schemes (included those listed in section 3.3 above) which at that time set out indicative grant and borrowing amounts. As the scheme costs and grant funding has now been confirmed for all the schemes in the tender/construction stage the uncommitted budgets (totaling £3.01 million) have been reprofiled accordingly across the 2020/30 capital programme. The ensures that the funding is available for future schemes.
- 5.5 Due to delays resulting from COVID-19 £0.05 million of the library self-service terminals budget and the £0.03 million budget for works at Newtown Library have been rolled forward to 2021/22.
- 5.6 The survey to identify the issues with the swimming pool in Brecon Leisure Centre is nearly complete which will provide detailed costings around the works required. As the works to rectify issues highlighted are not going to be completed in this financial year £0.92 million has been reprofiled into 2021/22.
- 5.7 The works to replace the reception desk at Maldwyn Leisure Centre will take place next financial year, as a result £0.04 million has been reprofiled into 2021/22.
- 5.8 Schemes including Monks Trod and other byways together with Fron, Langadfan and Alpine bridges will not complete in this financial year due to delays caused by the impact of COVID 19. This has resulted in £0.57 million being reprofiled into 2021/22.
- 5.9 The £10 million allocated to loans for registered social landlords will not be required this financial year, this has been reprofiled into 2022/23 and 2023/24.

## 5.10 Childrens Services

Welsh Government have confirmed that the £1.09 million Flying Start capital grants for Oldford School and Brecon Early Help Hub can be rolled over to next financial year. There has been some delay in progressing these capital projects however plans are in place for delivery before the end of the 2021/22 financial year.

#### 5.11 Digital Services

£0.08 million has been rolled forward into 2021/22 so this funding can be used for archiving automation and SharePoint modern sites.

#### 5.12 Financial Services

Several schemes that are part way through the capital governance process have not progressed this financial year due to the demands of dealing with the impact of COVID 19. £2.59 million allocated for these schemes has been reprofiled into 2021/22. The

allocations for these schemes are held in the finance budget, once schemes have been approved the budget is released to the relevant service. The capital budget includes an allocation for the Council's transformation programme to fund transformation spend. At this stage in the year £0.60 million of this year's allocation will not be required so has been reprofiled into 2021/22.

## 6. Capital Receipts

- 6.1 Capital receipts totaling £1.37 million have been received since the start of the financial year. There are currently sales agreed to the value of £1.58 million which are at the legal stage of the process, although they may not all complete before the end of the financial year.
- 6.2 The year-end forecast is estimated at £2.72 million, a reduction of £1.42 million from £4.14 million estimated in the September report.
- 6.3 The year-end forecast is very much reliant on being able to market property in a timely way to allow acceptable offers to be received and sales being completed. The further Covid lockdown in Wales from 20<sup>th</sup> December will lead to further delays in marketing and the potential for a general fall in demand and increased uncertainty will have a detrimental effect to overall targets.
- 6.4 The Council's transformation programme is funded through a capitalisation directive that allows capital receipts to fund revenue transformation spend and transformation redundancies.
- 6.5 This year the budget requirement is £2.84 million of capital receipts to support the transformation programme and severance costs. There are sufficient receipts from previous years to support this year's requirement.
- 6.6 Assuming the £2.72 million estimate above is achieved, a further £2.58 million capital receipts will be required to cover the anticipated transformation costs in 2021/22. The directive is due to end in March 2022.

## 7. Capital Bids

7.1 As part of the new governance process the councils Executive Management Team (EMT) considered the following business cases. The bids in 7.3 and 7.4 were not already in the capital programme. The revenue impact of funding these schemes is estimated to be £0.12 million per year.

#### 7.2 Digital Services

Cyber Security, the business case recommendation is to continue to fund this programme for at least the next 5 years (20/21, 21/22, 22/23, 23/24 and 24/25) with regular reviews. This was approved by EMT with an allocation of 0.10 million in each of the financial years requested. Unified Communications, this business case requests funding to procure combined telephony and contact centre solution providing unified communications across the council. This was approved by EMT with £0.35 million to be allocated to the service from the "capital bids awaiting approval" line of the Capital Programme.

#### 7.3 Property, Planning and Public Protection

A business case was presented to EMT requesting £0.23 million to procure a new suite of bespoke ICT software to manage its data (held within the context of a Corporate

Landlord model) across the whole of its property portfolio on behalf of Powys County Council. This was approved by EMT and will be included in the 2021/22 financial year.

## 7.4 Highways, Transport and Recycling

This business case sought approval for £1.00 million to build a Household Waste and Recycling Centre in Welshpool Depot and make improvements to Newtown and Llanfyllin depots. This was approved by EMT and is included in the "capital bids awaiting approval" line of the 21/22 Capital Programme. An Outline/Final Business Case will need to be approved for the funding to be released to the service.

## 8. Resource Implications

- 8.1 All of the items noted above with the exception of the virement in paragraph 4.5 (see paragraph 8.2) have been included in the proposed 2021-2031 Capital Programme. The impact of these changes has been included in the figures shown in the Capital Strategy and Treasury Management Strategy (Appendix F) of the 2021/22 budget papers.
- 8.2 The virement in paragraph 4.5 is not included in the proposed 2021-2031 Capital Programme. As these are funded from external contributions already held by the council there is no impact on the borrowing requirement of the council.
- 8.3 The Head of Finance (Section 151 Officer) notes the content of the report and can support the recommendation to approve the virements. Expenditure on the Capital Programme has slipped considerably in previous financial years, and it is likely the current forecast outturn will reduce further as the year progresses. The effective monitoring and re-profiling of schemes is essential to enable us to more accurately project expenditure, the consequential need to borrow and the impact on the revenue budget. Project Managers and Service leads will be supported to improve financial monitoring and forecasting of expenditure.

## 9. Legal implications

9.1 The Monitoring Officer has no specific concerns with this report.

## 10. Comment from local member(s)

10.1 This report relates to service areas across the whole county.

## 11. <u>Integrated Impact Assessment</u>

11.1 No impact assessment is required.

#### 12. Recommendation

- 12.1 That the contents of this report are noted.
- 12.2 That Cabinet approves the Virements proposed in section 4.
- 12.3 That Cabinet approves the Capital Bids proposed in section 7.2, 7.3 and 7.4.
- 12.4 Reason for Recommendation

To report on the projected Capital Outturn position for the 2020/21 financial year.

 To ensure appropriate virements, are carried out to align budgets and financing requirements.

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# Appendix A:

Table 1 - Capital Table as at 31st December 2020

Service	Original Budget	Virements Approved	Revised Budget	Actuals & Commitme nts	Remaining Budget £	Remaining Budget %
	£,000	£,000	£,000	£,000	£,000	%
Adult Services	689	723	1,412	525	887	62.8%
Childrens Services	1,092	(885)	207	137	70	33.8%
Education	44,865	(26,896)	17,969	10,358	7,611	42.4%
Highways Transport & Recycling	16,257	8,959	25,216	20,090	5,126	20.3%
Property, Planning & Public Protection	967	1,826	2,793	1,871	922	33.0%
Housing & Community Development	13,072	(7,650)	5,422	4,916	506	9.3%
Regeneration	3,179	1,725	4,904	1,057	3,847	78.4%
Digital Services	1,000	1,466	2,466	1,464	1,002	40.6%
Legal & Democratic Services	0	22	22	22	0	0.0%
Finance	16,521	(10,073)	6,448	1,077	5,371	83.3%
Total Capital	97,642	(30,783)	66,859	41,517	25,342	37.9%
Housing Revenue Account	35,230	(6,239)	28,991	23,424	5,567	19.2%
TOTAL	132,872	(37,022)	95,850	64,941	30,909	32.2%

Table 2 - Funding of the Capital Budget as at 31st December 2020

Service		Prudential Borrowing		Revenue Contribution	Capital Receipts	Total
	£,000	£,000	£,000	£,000	£,000	£,000
Capital	9,620	23,569	23,333	6,542	3,795	66,859
HRA	0	13,134	9,026	6,831	0	28,991
Total	9,620	36,703	32,359	13,373	3,795	95,850

## **Head of Service Commentary**

Service Area	Net Budget	Actual Spend	Budget Remaining	Budget Remaining as a % of Budget
	£'000	£'000	£'000	%
Adult Services	1,412	525	887	63

## **HOS Comment**

With an increased, but limited spend, the remaining budget is committed and required for the year. A large amount of the budget is set aside for older person's care homes capital work and technology enabled care. It is likely that a request will be made to roll-over some capital into the next financial year.

Service Area	Net Budget	Actual Spend	Budget Remaining	Budget Remaining as a % of Budget
	£'000	£'000	£'000	%
Childrens Services	207	137	70	34

## **HOS Comment**

Welsh Government have confirmed that the £1.09 million Flying Start capital grants for Oldford School and Brecon Early Help Hub can be rolled over to next financial year. There has been some delay in progressing these capital projects however plans are in place for delivery before the end of the 2021/22 financial year.

Remaining capital for 20/21 is on schedule to be spent by end of March 21.

Service Area	Net Budget	Actual Spend	Budget Remaining	Budget Remaining as a % of Budget
	£'000	£'000	£'000	%
Education	17,969	10,358	7,611	42

#### **HOS Comment**

**Major Improvements** programme has 98 schemes in 2020/21, including schemes carried forward from 2019/20. There are no schemes awaiting approval, no schemes to commission, 2 schemes commissioned, 1 scheme on hold, 20 schemes at the design stage, 6 are out to tender, 14 under construction and 55 schemes have been handed over to the end user. Any uncommitted funding within projects will be reallocated back to the programme contingency to cover for emergencies, unforeseeable and legislative requirements, and budget fluctuations over the course of the year and to ensure school service continuity. There are 7 projects to reprofiled from financial year 2020/21 into financial year 2021/22 due to health and safety with COVID-19 pandemic and maintaining safe operational schools.

## 21st Century Schools programme

The 21<sup>st</sup> Century Schools Programme is progressing at pace, and with the successful transitioning and opening of Welshpool CIW Primary School new building, the programme has now delivered 11 school building projects since 2016.

Expenditure in December has focused on Welshpool CIW Primary school construction and highways access and car park works, Ysgol Gymraeg y Trallwng and Ysgol Cedewain procurement exercises, and Bro Hyddgen Community Campus and Brynllywarch design works. The remaining budget will be utilised to continue progressing with the above-mentioned schemes, and to commence feasibilities and concept design work for pipeline projects. Ysgol Gymraeg y Trallwng is also scheduled to start construction in February.

Service Area	Net Budget	Actual Spend	Budget Remaining	Budget Remaining as a % of Budget
	£'000	£'000	£'000	%
Highways, Transport and Recycling	25,216	20,090	5,126	20

## **HOS Comment**

Highways core of £1.5 million and £1.5 million structural maintenance is currently on target. Great success with £1.2 million being awarded for Waste & Recycling, which will fund the North and South Powys bulking facilities. Further success was achieved with £48,000 being secured for the culvert at Tanyrallt cottages, and a further £95,000 has been secured for Powys to deal with flood risk activities.

Service Area	Net Budget	Actual Spend	Budget Remaining	Budget Remaining as a % of Budget
	£'000	£'000	£'000	%
Property, Planning and Public Protection	2,793	1,871	922	33

#### **HOS Comment**

Spend on the commercial units at Abermule is to principally take place during the 2021-22 financial year. Adjustments to the budget profile are being made to reflect this carry forward.

Service Area	Net Budget	Actual Spend	Budget Remaining	Budget Remaining as a % of Budget
	£'000	£'000	£'000	%
Housing and Community Development	5,422	4,916	506	9
Housing Revenue Account	28,991	23,424	5,567	19

#### **HOS Comment**

The affordable housing new build programme is progressing well with approx.100 units in construction around the county. The team have successfully applied for WG grant funding, the confirmation of which assists in ensuring that these new build schemes remain affordable within the HRA Business Plan. The affordability of future schemes will depend on the availability of grant funding, more information from WG is expected in 2021. Some capital spend within the service has been delayed due to the ongoing Covid 19 pandemic, the service has worked with Finance colleagues to reprofile expenditure accordingly.

Service Area	Net Budget	Actual Spend	Budget Remaining	Budget Remaining as a % of Budget
	£'000	£'000	£'000	%
Regeneration	4,904	1,057	3,847	78

#### **HOS Comment**

Regeneration capital programme budget is made up of both external grant funding and PCC capital funding. External WG grant funding is on target to be spent by the end of the financial year. Funding for the one large project will now take place during 2021-22 and adjustments to the budget profile are being made to reflect this carry forward.

Service Area	Net Budget	Actual Spend	Budget Remaining	Budget Remaining as a % of Budget
	£'000	£'000	£'000	%
Digital Services	2,466	1,464	1,002	41

#### **HOS Comment**

A complete review of capital funding programmes and capacity to implement subject to current workloads has been completed. The remaining budget has been planned for delivery within year and mostly captures spend on education technology which is due for delivery and committed spend in January 2021.

Service Area	Net Budget	Actual Spend	Budget Remaining	Budget Remaining as a % of Budget
	£'000	£'000	£'000	%
Legal	22	22	0	0
HOS Comment				

Service Area	Net Budget	Actual Spend	Budget Remaining	Budget Remaining as a % of Budget
	£'000	£'000	£'000	%
Finance	6,448	1,077	5,371	83

## **HOS Comment**

£2.9 million of the budget relates to Transformation schemes which under the Welsh Government Capitalisation Directive are funded from Capital Receipts. This is forecast to be utilised by the year end.

The remaining budget relates to capital bids that have yet to complete the Capital Governance process, if the schemes are approved the budgets will be released to the service area.

